

Shoreline Phase I Integrated Document Pertinent Correspondence

To: South Bay Salt Pond Restoration Project Team

From: Center for Collaborative Policy

Re: Outcomes from the October 20, 2011 Stakeholder Forum Meeting

<u>Background</u>: The Stakeholder Forum (Forum) met on Thursday, October 20, 2011 from 1 to 4 p.m. at Alameda County Flood Control District offices in Hayward. The Forum is convened to provide ongoing input to the South Bay Salt Pond Restoration Project Management Team (PM Team) and its technical consultants on development and implementation of the South Bay Salt Pond restoration, flood management, and public access plan.

Meeting Attendance: Attachment 1 lists meeting participants.

Meeting Materials: In advance of the meeting, Forum members were provided a meeting agenda. At the meeting, Forum members received handouts including a printout of meeting slides, a Phase 2: Preliminary Options for Future Actions document, a condensed table of Adaptive Management Plan key uncertainties, a summary of highlights from the February 2011 SBSP Science Symposium, a roster and the 2010 meeting summary. The PowerPoint presentation slides, which give more details on presentations, and handouts are available on the SBSP Project website (www.southbayrestoration.org).

Substantive Meeting Outcomes:

1. Welcome, Introductions, and Agenda Review

John Bourgeois, Executive Project Manager, welcomed Forum members and the public and led introductions. Lead facilitator Mary Selkirk reviewed the agenda, which included:

- Tracking our Progress: Highlights of 2011
- Tracking our Progress: Science in the Salt Ponds
- Phase 2: Selection of project-wide and pond-specific actions
- Phase 2 in Ravenswood
- Phase 2 in Eden Landing
- Phase 2 in Alviso
- Update on the Shoreline Study
- Looking Ahead to 2012

In regards to the entire Project area, he showed a map indicating areas with the ability to receive dredge or upland fill material. The Project could potentially opportunistically take advantage of millions of cubic feet of fill, as they are made available. This is another issue that will be looked at in Phase 2.

8. Update on the Shoreline Study

Brenda Buxton of the State Coastal Conservancy, with the aid of a PowerPoint presentation, gave an update on the Project's related effort, the South San Francisco Bay Shoreline Study, which is being undertaken with the Santa Clara Valley Water District and the Army Corps of Engineers. The scope of the study was revised to focus on Alvisoarea ponds, because of the amount of economic damage identified in an Army Corps analysis, and because Alviso is so subsided that there are health and human safety issues. Lastly, providing flood protection in the Alviso area will allow the Project to proceed with tidal restoration at a number of ponds. The timeline calls for having a proposal to Congress by the end of 2013. The study includes two components, flood risk management and ecosystem restoration.

For flood risk management, structural elements would join two points, Alviso Slough and Coyote Bypass, to prevent tidal flooding of the Alviso area. Alternative alignments have been developed for two stretches, from Alviso Slough to Artesian Slough, and from Artesian Slough to Coyote Bypass. The alignments, shown on PowerPoint slides, vary from being closer in to urbanized areas or farther out. Attendees of an Alviso Working Group meeting in August were less supportive of a close-in alignment, as it would cut off views and skirt close to homes. All levies would tie into the existing flood control network and make a complete link. For the railroads, two options include installing flood gates or raising the railroad. The latter option would be expensive.

For ecosystem restoration, the goal would be to undertake tidal restoration through phases, using a robust adaptive management process to ensure that restoration is not causing problems. Adaptive management would look at mercury, bird populations and scour issues. The conceptual approach would be to first build flood protection, then take advantage of historic sloughs, lower levees, build higher features and breach internal levees. Phasing would be over 30 years.

The study is making good progress.

Questions/Comments:

Q: Is the precise definition the area between Coyote Creek and Guadalupe River? A: Yes.

Q: To what extent would you be going up those streams?

A: The study has a fluvial/tidal focus. There is already flood protection on Coyote Creek and Guadalupe River.

Q: But as you restore areas to tidal marsh, wouldn't you move upstream?

A: That's why we need the levee. My understanding is that the streams have a high level of protection.

Comment: The protection on the streams is under current conditions. So the shore will move upstream with sea level rise.

Al Gurevich of the Santa Clara Valley Water District said the fluvial protections have a level of protection acceptable to FEMA. Sea level rise will raise the water surface elevation. The District believes it has enough capacity to accommodate that. However, members of the public are right to raise questions about these issues. The district will keep watching these issues as it goes forward.

Q: I thought the ground had subsided 12 feet. Is there a plan to recharge the aquifer? A: The subsided areas do not come back.

Pat Showalter of the Santa Clara Valley Water District said the District manages the area so that there is not further subsidence. The consistency of these peat areas is similar to oatmeal, and once the groundwater is removed, the fluff does not come back. The District does extensive recharge of more than 120,000 acre-feet per year as a water source and to maintain hydraulic pressure. She said members of the public are right that this is a major issue that the District continues to work on.

Q: There was flooding in Moffett Park in the 1990s. What is the relationship there? I wonder, do I need a levee?

A: The Army Corps did an economic analysis of four big drainage areas. Aside from Alviso, two were in Palo Alto and one focused on Moffett Field. The problem with that area was its federal ownership, a federal project benefiting another federal agency. Comment: There is private land next to Moffett Field with millions of square feet of offices.

Response: The study focused specifically on Moffett Field. Just because there is a current focus on Alviso does not mean that we are going to ignore the other areas. We hope to have a success and then move on to the other areas.

9. Looking Ahead to 2012

John Bourgeois said project managers are thrilled with the success they've had in such a short period of time. That is a credit to all of the stakeholders and partners attending, and the interagency cooperation.

Immediate next steps will include hiring a consultant for Phase 2, which should occur during early 2012. Feasibility studies would take about one year. There will be more opportunities for input as project managers discover red flags and concerns that will be brought back to stakeholders. The studies would be followed by the permitting and CEQA process.

Meeting participants are invited to contact him with questions and concerns at <u>jbourgeois@coastalconservancy.ca.gov</u>. Lead Scientist Laura Valoppi is available at <u>laura_valoppi@usgs.gov</u>.

Attachment 1: October 20, 2011 Meeting Attendance

| Name Organization/Affiliation Donna Ball H.T. Harvey Scott Bodensteiner Weston Solutions Carolynn Box BCDC Erika Castillo ACMAD John Coleman Bay Planning Coalition Evelyn Cormier Ohlone Audubon, CCCR Maureen Cruzen NASA Ames Cynthia Denny Sierra Club, Loma Prieta Chapter Ron Duke H.T. Harvey Jim Foran SCCOSA Phil Gordon Ohlone Audubon, HASCAC Jill Hamilton ESA Jim Haussener CMANC Diane Heinze Port of Oakland Melisa Helton USFWS Carin High CCCR Ellen Johnck SerpuC Jane Lavelle SPPUC Jeremy Lowe ESA PWA Libby Lucas California Native Plant Society Pat Mapelli Cargill Salt John Marchant City of Mountain View Ryan Mayfield City of Mountain View Ryan Mayfield City of San Jose Eileen McLaughlin </th <th colspan="5">Attachment 1: October 20, 2011 Meeting Attendance</th> | Attachment 1: October 20, 2011 Meeting Attendance | | | | |
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To: South Bay Salt Pond Restoration Project Team, Shoreline Study

Partners

From: Center for Collaborative Policy

Re: August 17, 2011 Alviso Santa Clara Working Group Meeting

Outcomes

Background: The South Bay Salt Pond Restoration Project/South San Francisco Bay Shoreline Study held a meeting of the Alviso Santa Clara County Working Group (Working Group), a subcommittee of both the Project's Stakeholder Forum and the South San Francisco Bay Shoreline Study, on Wednesday, August 17, 2011 from 6:00 to 8:30 p.m. at the San Jose Santa Clara Water Pollution Control Plant in San Jose. The Working Group was convened to provide ongoing input and advice to the South Bay Salt Pond Restoration Project Management Team (PM Team) and the partners of the South San Francisco Bay Shoreline Study (Shoreline Study) on Phase One restoration and public access implementation, as well as flood protection planning.

Meeting Attendance: Attachment 1 lists meeting participants.

<u>Meeting Materials</u>: In advance of the meeting, Working Group members were provided with a meeting agenda. At the meeting, summaries of the prior Alviso and Stakeholder Forum meetings; a printout of the meeting slides; a South Bay Salt Pond Restoration Project brochure; and the Project 2010 Annual Report were available. The presentation is available on the SBSP Project website (<u>www.southbayrestoration.org</u>).

Substantive Meeting Outcomes:

1. Welcome, Self-Introductions and Agenda Review

John Bourgeois, Executive Project Manager, welcomed participants and led a round of self-introductions. He acknowledged the presence of Santa Clara Valley Water District Board Chairperson John Gage and Director Dick Santos, as well as Rosa Santiago from San Jose City Councilmember Kansen Chu's office. In regards to the Shoreline Study effort to be discussed that evening, he acknowledged the substantial contributions of representatives of the City of San Jose, the US Fish and Wildlife Service and the Santa Clara Valley Water District (SCVWD). Mary Selkirk, facilitator with the Center for Collaborative Policy, reviewed the evening's agenda.

2. SBSP Project Update: Progress in Alviso

John Bourgeois provided an update on Phase One progress in Alviso with the aid of PowerPoint slides. He noted that all Alviso Phase One projects are completed except for the restoration and enhancement of Ponds A16-A17.

Island Ponds

Vegetation has continued to grow at the Island Ponds (Ponds A19, 20 and 21), which were restored in 2006.

Pond A8, A5 and A7 Restoration

The 1400-acre ponds were restored to shallow tidal habitat with new marsh. Project managers opened one of the eight gates on June 1.

Pond A6 Restoration

The pond levees were breached in December 2010 as part of a restoration to tidal marsh. Like the Island Ponds, the 330-acre pond has seen rapid sedimentation rates.

Public Access

A key 2.4-mile segment of the Bay Trail near Moffett Field was opened September 2010 and is seeing heavy use.

Pond A16-17 Restoration and Public Access Work

Original plans called for constructing nesting islands on Pond A16. However, during the design phase it was determined that much of the mud in the pond is too soupy to support the development of islands. Under final designs:

- The 30-acre Pond A17 will be restored to tidal marsh
- In the more shallow areas of Pond A16, 16 nesting islands will be constructed
- The Project will install a water control structure to improve water quality
- Because of the marsh restoration, the existing loop trail will remain, but will be shorter
- An overlook platform and fishing pier off Coyote Creek will be constructed

Project managers are mobilizing for construction now. If construction goes smoothly, workers will complete Phase One of the construction by the end of 2012.

Phase Two in Alviso

Project managers have reached preliminary decisions on the second phase of restoration and public access projects. In Alviso, work will include:

- Levee lowering at the Island Ponds to enhance restoration
- Tidal restoration at Ponds A1 and A2W in Mountain View near the Shoreline Amphitheater. Project managers are in talks with the City and SCVWD.

Questions/Comments:

Q: So the loop on the outer ponds will be closed?

A: There will be a loop trail around Pond A16 and a spur trail to Coyote Creek, but the loop will be shorter.

Q: If Pond A8 gates were opened in June, is there any preliminary information on mercury testing?

A: Not yet. Sampling is underway now, and it takes time to process the samples.

3. New Shoreline Study: Focus on Alviso

Maj. David Kaulfers of the U.S. Army Corps of Engineers, with the aid of PowerPoint slides, gave an overview of the revised South San Francisco Bay Shoreline Study with its new focus on the Alviso area.

He said the Shoreline Study is important to the Army Corps, as it is one of the largest investigation projects the Corps is doing on the West Coast. The purpose is to consider whether the federal government has an interest in flood risk management and ecological restoration and can move forward. The study will either determine that there is an interest, or there is not. Alviso was selected in March as the focus because it has the highest potential for the highest rate of return. The goal is to quickly move forward with construction and apply what is learned to the rest of the Shoreline Study.

Under the new timeline, by fall 2013, a Chief's Report will be complete with a determination on whether to move forward. If there is a positive decision, Congress would have to do authorize the project and provide funds before construction could begin.

4. Flood Risk Management Options

Sergio Jimenez of consulting firm HDR, with the aid of PowerPoint slides, presented the potential options for flood risk management projects.

He noted that the area has had a history of flooding and that two projects were undertaken to address fluvial flooding. The Shoreline Study focus is now on inundation from Bay waters. Objectives include reducing the probability and consequences of flooding. While the day's presentation focuses on potential structural elements, the study will also consider non-structural elements, such as changing zoning, raising structures or using flood proofing materials. The community is definitely at risk, because current flood risk management does not address the non-engineered levees in the salt ponds, as well as sea level rise.

Structural elements would join two points, Alviso Slough and Coyote Bypass, to prevent tidal flooding of the Alviso area. This zone has been divided into three alignments:

- Alviso Slough to Artesian Slough
- Artesian Slough to Coyote Bypass
- Artesian Slough

Alignment Options Presented:

Alviso Slough to Artesian Slough

 Alignment 1: Outside New Chicago Marsh and the Environmental Education Center

- Alignment 2: Along the existing railroad spur through New Chicago Marsh and protecting the Environmental Education Center
- Alignment 3: Closer to urbanized areas to maximize restoration potential

Artesian Slough to Coyote Bypass

- Alignment 1: Close to developed areas to maximize restoration potential
- Alignment 2: A more straight line through Pond A18 consistent with the Water Pollution Control Plant Master Plan alignment

Artesian Slough

- Closure Option 1: Tide gate
- Closure Option 2: Levee

Railroad Crossing

- Closure Option 1: Flood gate would require maintenance and operation costs;
- Closure Option 2: Raised railroad has the benefit of being passive, but raising railroad, potentially for miles, would be expensive and interrupt railroad service.

Al Gurevich of the Santa Clara Valley Water District, one of the partner agencies in the Shoreline Study, invited meeting participants who have additional ideas on alignments to communicate them to Shoreline Study partners after the meeting.

Questions/Comments:

Q: In the alignment with the levee far from Alviso, what would happen to New Chicago Marsh?

A: It would stay as it is, as marsh.

Q: In the Alviso option with the levee close to urban areas, would it block the view from Alviso to the Environment on Education Center?

A: Depending on the height, it might.

Comment: When I would look out of my home, instead of a nice view, I'd see a pile of dirt. Now, it's beautiful.

Response: We may have to make a tough choice between staying dry and the view. The view may not be that bad – we will prepare a Photoshop image of what it would look like for you to consider. We will need to look at the level of protection in relation to varying estimates of potential sea level rise. Our goal will be to optimize the levee elevation, based on what makes most sense, given the information we have today. We will have to do it based on statistics.

Q: If sea level rise turns out to be higher than estimated, would one alternative be more robust than others?

A: All do the same, with minor differences, as long as we connect the two points. Your question seems to be about whether the design is flexible enough that we could go back and build it up, if necessary. We will definitely be looking at that. The planning horizon

is 50 years, to 2067, but Army Corps guidance in relation to sea level rise directs us to look out 100 years, 50 years beyond that.

Q: Who will work with FEMA in regards to flood insurance?

A: We are working with FEMA now – they are working to complete the sea level rise/inundation map. This project will fill out that map for them. FEMA will need to sign off on the project. Our aim is to have FEMA say that we are no longer in a hazard zone.

Q: On Slide 36, Alignment 2, explain the yellow line.

A: The alignment concept is simply that it would be placed through Pond A18. The exact alignment has not yet been decided.

Q: Will you put a bypass or shortcut through Dixon Landing Road in conjunction with this?

A: No.

Comment: I live on State Street – a bypass would come right through my street, and we have enough traffic already. A bypass would make it easy for people to cut through our neighborhood.

Q: Will the design look at subsurface groundwater levels on the inboard side of the levee in regards to sea level rise?

A: Yes.

Q: In New Chicago Marsh options 1 and 3, in the event of earthquakes or severe storms, would Alviso become a bathtub? That is my concern. Which one would be more protective of Alviso?

A: The planning and design process has to look at internal drainage and whether fluvial flooding would get trapped. The water has to drain out.

A: The only way to get water out of Alviso is to pump it out, which San Jose does. Now and in the first 30 years after this project, there is enough capacity. If there was a major levee break, there would not be enough capacity. A scenario such as that is more likely to happen with the existing levees.

Q: So would the alignment that is further out from Alviso be better?

A: If there is fluvial flooding, it may be.

Comment: I would like this study to look at how various levee alignments would perform in the event of catastrophic fluvial flooding, and which would keep Alviso drier.

Comment: Alviso never flooded from the Bay, always from rivers. In 1965, they told us we had to take out sandbags or flood downtown. In 1968, they took out protection. In 1983, we drowned – the pumps didn't work. They told us that if we didn't get back into our houses within one day, they could take them. Cargill protected us and raised their levees by 8-9 feet. At Pond A8, the only way to discharge is a couple floodgates. It is not clearing out the navigable channel.

Response: That is part of the Pond A8 project, to scour out that channel.

Q: I'm with Alameda County Flood Control. Our concern in regards to sea level rise is whether Santa Clara County can isolate itself from Alameda County flooding, because the water will come in from our side.

A: We are working closely with Ralph Johnson, who represents your flood control district.

Q: We are deeply studying our alternatives, and the perspective is changing. We are dropping the levee option. We need to coordinate, because this is a regional issue. A: The Shoreline Study chose this segment because it is the one most likely to have federal interest, and that is why we are pursuing this focus. Alameda County made a choice not to partner with the Army Corps.

Facilitator Mary Selkirk told participants they will have additional time to talk about flood risk management issues during the last hour of the meeting.

5. Ecosystem Restoration Concepts

Jeremy Lowe, a consultant from PWA/ESA, reviewed initial concepts for restoration with the aid of PowerPoint slides.

He said a key goal of restoration is to restore the estuarian ecosystem structure that transitions from subtidal areas through mudflats, marsh and upland transition zones to upland areas. Levees tend to be built in the upland transition zones, so these types of habitat are particularly needed, as well as marsh and mudflat areas. Another goal is to build resilience to sea level rise. Marshes provide not only habitat and aesthetic values, but also flood management, as vegetation reduces the height of waves.

The restoration concepts would be phased breaching at historic channels, followed by the lowering of outboard levees. Additional concepts include:

- Moderate fill placed along flood levees to provide urban transition zones and sea level rise resilience:
- Moderate fill placed as islands and deltas;
- Development of a terraced levee, which would provide the benefit of the build up of vegetation to counter sea level rise, and a gradual rise allowing habitat to move uphill with sea changes.
- A terraced levee with brackish marsh fed by treated water to help build vegetation.

6. Tour of Maps & Posters

During this segment, meeting participants were able to view maps and posters and provide input on flood risk management and restoration options by talking with consultants and project managers and providing comments on large Post-it Notes.

Attachment 2 at the end of this summary lists all of the Post-it Note comments.

7. Final Comments & Questions

Meeting participants asked the following additional questions and provided the following comments:

Q: Will the fishing pier planned for Pond A16 be open 24 hours a day? How could it intrude on wildlife, for example, could it provide an opportunity for poachers to cut shark fins at night?

A: It will only be open during daylight hours.

Q: There is an issue with non-native vegetation in the sloughs taking over historic vegetation because of the water salinity. One thought is to build islands for wildlife and let the tides come in, and completely remove the levees.

A: That is exactly the concept that Jeremy is talking about. It would occur in phases, after the large flood control levees are in place.

Comment: The fisheries are dying out and migratory birds have disappeared because there's no food. The salinity is zero.

Response: This is exactly the issue we hope to address.

Q: Why not let all the spillways operate at Pond A8?

A: Because of the mercury, we have to proceed with caution. We will open the gates wider each year. The goal is to have all the gates open.

Comment: Tom is right. There has always been fluvial flooding. We haven't seen 25-year flooding in a long time. The flood in 1983 was a 15-year flood.

Comment: Alviso Slough water is contaminated because it's not getting enough salt water flow to push out the fresh water, it is not being flushed. Pond A6 water is not getting into ponds A5 and A7. In the next two months, with no minus tides, the water will get real nasty. If you had not raised that levee by the launch, it would have flooded out. Response: We are trying to scour the slough, but it won't happen until we can open more gates. Pond A6 is completely tidal and has no connection to ponds A5 and A7. The intake for ponds A5 and A7 is on Guadalupe and Alviso sloughs.

Q: Are you saying that the bottom of Guadalupe Slough is the same elevation as the town?

A: In some cases. We survey every year.

Q: I thought the marker at the fire station said it was 10 feet below sea level.

A: A few years ago, people were using different benchmarks for elevation, and it caused confusion. We can provide a map where you will be able to pick out elevation with 90% confidence before we start the design. We will make sure you get it.

Q: How will you model this?

A: A lot of the work has been done. We could have modelers out there to show you.

Comment: The history of the work on the river and levees has not been very good. If this is just more of the same, I'm concerned about that.

Response: No, it is not. We can get you the information. It will be peer-reviewed by other modelers. We are not saying that this is the final plan. We invite you to look over our shoulders.

Comment: On Alviso Slough, both sides of the bank are caving in 2-8 feet. We can't turn around. At the yacht club, the last .5 mile is sliding into the channel, so it's a problem for us getting out. It is dangerous now. There is one spot that is 2 feet deep in low tide. Response: We will be seeing a lot of changes happening with more water coming in and out of Pond A8.

Q: Will there be public review for Phase 2? I'm trying to understand how the planning is separated out.

A: Phase 2 is not the Shoreline Study. You will be able to review the Shoreline Study, as there will be scoping and public comment under CEQA/NEPA. Phase 2 only includes projects that do not require additional flood protection elements. Also, there will be an additional opportunity for public input at the October 20 Stakeholder Forum meeting. There will likely be another meeting like this in early spring, because the planning team has to select an alternative before next summer.

Q: If there is tension between competing needs, which document looks at trade-offs to the ecosystem?

A: The South Bay Salt Ponds adaptive management process will be looking at mercury, migratory shorebirds and other ecosystem issues. The Phase 2 projects will not yet get us to the 50/50 alternative of 50% wetlands and 50% managed ponds. Adaptive management and research results will help to inform the Shoreline Study ecosystem restoration options. There will be an analysis in the EIS for both.

Q: Will the adaptive management elements be available for public comment in both? A: The elements should be the same in both.

Q: Mercury is still coming downstream. Is that our issue?

A: The Project needs to make sure that its actions are not contributing to the problem. We do not want to make the Bay worse.

Q: When was mercury first tested in this channel?

A: About 2005, mercury was tested in buried sediments in Alviso Slough. Most ponds have had mercury analyses of their sediments, but that's not always a good indicator of the amount of mercury in birds and fish. Now, mercury is being tested in sediments, fish and bird eggs in Alviso Slough, Artesian Slough, Pond A8 and Pond A16. In Pond A12, sediments are being tested, but not fish or birds. Pond A8 had the highest biota levels. We are trying to see how opening it up affects those levels. Testing occurs in several locations in a pond.

Q: When was the first time fish were tested? A: In the South Baylands Study in 2007.

Q: Do the researchers go back to the same spot?

A: Yes.

Q: Can mercury come out of an artesian well?

A: I suppose it could, if that was a source.

Q: Is the mercury in Pond A12 from a well or channel?

A: The general consensus is that it has come downstream from the mines.

A: The mercury study is a good example of the results of negotiations between the Alviso Water Task Force, Fish and Wildlife Service and others to bring water into Pond A8.

8. Wrap Up and Next Steps

John Bourgeois thanked meeting participants for the great turnout and feedback. The input will be taken into account as next steps proceed. This is not the last chance for input. Those interested in providing additional input can contact him at 408-312-8859 or jbourgeois@scc.ca.gov, or Caleb Conn at the Army Corps of Engineers at 415-503-6849 or Caleb.B.Conn@usace.army.mil.



Attachment 1:

Alviso Santa Clara WG August 17, 2011 Meeting Attendance

| Donna Ball | HT Harvey & Associates |
|---------------------|-------------------------------------|
| Rechelle Blank | SCVWD |
| Scott Bodensteiner | Weston Solutions |
| Arriana Brand | USGS |
| Betty Brown | |
| Len Cardoza | Weston Solutions |
| Evelyn Cormier | Ohlone Audubon/CCCR |
| Ron Duke | HT Harvey & Associates |
| Chris Elias | SCVWD |
| Jim Foran | SCCOSA |
| Don Gage | SCVWD |
| James Gorham | CH2M Hill |
| Sue Graham | League of Women Voters |
| Bob Gross | |
| Lonnie Gross | |
| Al Gurevich | SCVWD |
| Carin High | CCCR |
| Selma Herrera | |
| Amy Hutzel | State Coastal Conservancy |
| Jeff Janssen | City of San Jose Mayor's Office |
| Shani Kleinhaus | SCVAS |
| Matt Krupp | City of San Jose |
| Tom Laine | Alviso |
| Rene Langis | CH2M Hill |
| Libby Lucas | CNPS |
| Sheila Ngo | City of San Jose Council District 4 |
| John Marchant | City of Mountain View |
| Eileen McLaughlin | CCCR |
| Stacy Moskal | USGS |
| Jane Moss | Docent |
| Trish Mulvey | Clean South Bay |
| Andrew Otsuka | Alameda County Flood Control |
| Craig Parada | SPYC; Alviso resident |
| Butch Paredes | Cargill |
| Christopher Richard | Oakland Museum of California |
| Rohin Saleh | Alameda County Flood Control |
| Rosa Santiago | City of San Jose Council District 4 |
| Vern Santos | Alviso Water Task Force |

| Rich Santos | SCVWD |
|------------------------|-------------------------|
| Jenifer Santos-Kendall | |
| H. Shellhammer | |
| Pat Showalter | SCVWD |
| Jim Sweet | |
| Charles Taylor | Alviso |
| Linc To | HDR |
| George Trevino | Alviso Water Task Force |
| Kirk Willard | Lockheed Martin |
| Sarah Young | SCVWD |



Attachment 2:

Working Group Input via Post-It Notes on Shoreline Study Flood Risk Management and Habitat Restoration

Flood Risk Management

- Consider moving the levee back from Alviso to the railroad spur or further, leaving a buffer of bare land. Selma Herrera
- Levee alignment suggestion: For the levee concept inward of New Chicago Marsh (nearest Alviso) cut across WPCP lands along PG&E right-of-way so that wetlands on that property next to Artesian Slough (to the east) are included with Pond A18 for restoration. Eileen McLaughlin
- Is it possible to put a massive flood control structure at the Dumbarton Bridge or even the Golden Gate to control sea levels of the Bay?
- Look at criteria used in Palo Alto basin study. Need to consider changing direction
 of impact in regards to wind/storm forces. Consider ideas that Alameda County is
 looking at in regards to a landmass levee. Libby Lucas (via Ariel Ambruster)
- Alignment 3 (Alviso to Artesian Slough) is very bad from a view perspective.
 Alviso residents would hate that option. Alignment 1 is the best.
- Study needed. When sea level rises, suburban groundwater levels are likely to rise inboard of levees to some degree. If inboard subsurface water levels rise, there will be a resulting increase in volume of storm water runoff and severity of fluvial flooding. As climate change predicts more frequent extreme storm events, more serious fluvial flooding conditions may well occur. The USACE has a small study of this issue in Virginia. A study of Alviso-area potential for these hazards is needed with this project to allow the community to be informed and able to provide good comment for project use. Eileen McLaughlin

Habitat Restoration

- Suggestion: WPCP levee alignment at Coyote Creek. This is an opportunity to redesign the levee near Coyote Creek to expand floodplain. There is an SCVWD SMHM mitigation that will be inundated and therefore mitigation actions must be taken. While doing so, some WPCP lands near the creek were set aside in the master plan for flexible use for possible restoration. The Study should consider the overall area near Coyote Creek and WPCP lands for possible expansion of floodplain. Eileen McLaughlin
- Consider the interaction of the study area with the surrounding environment such as the Coyote Creek Flood Control Channel and residual inland wetlands. J Foran
- Please consider recreation. Keep the 9-mile loop trail around A9-A15!

- I am a large supporter of the terraced levee with brackish marsh. This is great for the freshwater use. Not sure about island ponds. George Trevino
- Ecosystem Restoration A9-A15. Consider using levee as the boundary instead of building a new levee across pond system (54). Existing levee provides an established base which is stable. It has been used in other projects within the Bay Area (Napa/Eden Landing). Also consider using sections of levees as a base for islands, they will also hold up longer due to the established base (also used in Napa Plant restoration). Good idea breaching sections of cross levee where traditional finger sloughs are located. This has been utilized within other restoration projects within the South Bay Salt Pond Restoration Project. Butch Paredes
- I believe Tom is right and that riverine flooding is what needs to be assessed in protecting Alviso -- Bay flooding of less concern -- however salt water intrusion factor needs study as well -- Think Guadalupe and Coyote capacity is not what latest storm flow intensity requires. Think a flood basin buffer inboard of Coe Levee is needed -- Please consider such an alternative in designing your ecosystem restoration and revegetation -- and endangered species habitat must be viable in continuity i.e. don't destroy present mitigation wetlands until alternative marsh is in place.



In Reply Refer to: 08ESMF00-2013-CPA-0002

United States Department of the Interior

Sacramento, California 95825-1846





OCT 21 2014

Lt. Col. John C. Morrow Commander Attn: William DeJager U.S. Army Corps of Engineers San Francisco District 1455 Market Street San Francisco, California 94103-1398

Dear Colonel Baker:

This letter is in response to a request received during a telephone conversation from Bill DeJager of your office on September 26, 2014, for the U.S. Fish and Wildlife Service (Service) to document our position regarding the San Francisco Bay Shoreline Study pursuant to the Fish and Wildlife Coordination Act.

The Service has participated in planning efforts associated with the San Francisco Bay Shoreline study for a number of years. The Service's role has been threefold: we have participated both as a local sponsor through the efforts of staff located. The Don Edwards National Wildlife Refuge; the Sacramento Fish and Wildlife Office has provided guidance and support regarding federally listed species pursuant to Endangered Species Act; and finally the Sacramento Fish and Wildlife Office has participated as a cooperating agency pursuant to the National Environmental Policy Act and the Fish and Wildlife Coordination Act.

As you are aware, the Service's efforts under the Fish and Wildlife Coordination Act are funded by the U.S. Army Corps of Engineers (Corps). During the past year funds to develop a Fish and Wildlife Coordination Act report (CAR) have been limited and requests to provide additional funding have not been met. Until recently, the Sacramento Fish and Wildlife Office has used the limited funds available to participate in meetings, provide recommendations regarding proposed alternatives, review habitat evaluation procedures, and provide limited document review.

While the Service is currently unable to complete a formal CAR due to funding issues, we are in support of the goals of the proposed project. As such we are providing the following comments and recommendations based on our participation pursuant to the Fish and Wildlife Coordination Act to date. This letter should be viewed as an interim product (Planning Aid Letter) and as such does not constitute a CAR pursuant to the Fish and Wildlife Coordination Act.

Comments and recommendations

The Service supports a levee alignment consistent with the Alviso Railroad Spur and the Water Pollution Control Plant (WPCP) South alignments as described in the San Francisco Bay Shoreline Study draft Environmental Impact Statement/Report. The Alviso Railroad Spur alignment would potentially minimize impacts to fish and wildlife resources, including federally listed species protected under the Endangered Species Act. In contrast the construction of the Alviso North levee alignment would continue to isolate the remaining portion of New Chicago Marsh from the San Francisco Bay, limit the ability to restore the area to a fully functioning tidal marsh, and result in a largely fresh water or brackish marsh.

Based on our review of materials presently available, the Service is concerned that the WPCP North levee alignment would have potentially unacceptable effects to listed species. The WPCP South alignment would have less impact on existing habitat functions and would potentially result in a more comprehensive restoration of Pond A18. The WPCP South alignment may also better support the long-term management of the Pond A18 as fish and wildlife habitat by reducing management costs and minimizing human disturbance as a result of creating a larger intact habitat area. Furthermore, the WPCP South alignment has been identified in the Service's draft Tidal Marsh Recovery Plan as providing habitat functions (i.e., high marsh refugia) which would help contribute to the recovery of salt marsh harvest mouse, California clapper rail, and snowy plover.

The Service recommends that levee construction be paired with an extended bench/ecotone (i.e. sloped levees) to provide for upland refugia habitat for terrestrial habitat. Furthermore these levees should not be subject to the Corps vegetation on levees policies (Corps Circular No. 1110-2-583, dated 30 April 2014) in order that these levees provide the upland refugia they are being designed to support.

The Service recommends that additional studies be completed to fully evaluate the proposed project's effects and mitigation needs due to the construction and maintenance of the proposed levees. While the Corps has completed a Combined Habitat Assessment Protocols (CHAP) evaluation, the Service has reservations about utilizing this method to determine replacement habitat types and quantities (e.g., mitigation ratio for a given habitat type due to impacts to a habitat type based on habitat quality, quantity, and temporal losses). The CHAP seems to evaluate habitat quality by measuring the number and function of species in a particular habitat. Additionally, CHAP seems to assume that habitats with a high number of species are of better quality than a similar habitat with less species diversity. The CHAP does not appear to quantify the importance of habitat types which may have low species diversity, but are highly important or critical to the species present for all or some element of the species life cycle. For example, mud flats have relatively low species diversity, but during migration periods have high usage by a few species of shorebirds.

Finely, the Service recommends that an endowment be established to provide for the long-term management and maintenance of the levees and any mitigation areas developed as part of this proposed action. The endowment should specifically cover costs associated with the management and removal of invasive species.

If you have any further questions please contact Mark Littlefield, Chief, Watershed Planning Branch, at (916) 414-6520.

Sincerely

Daniel Welsh

Assistant Field Supervisor

cc:

Joseph Terry, Sacramento Fish and Wildlife Office, Sacramento, California Eric Mruz, Refuge Manager, Don Edwards NWR, Fremont, California William DeJager, San Francisco Corps of Engineers, San Francisco, California Judy Sheen, San Francisco Corps of Engineers, San Francisco, California Brenda Buxton, California Coastal Conservancy, Oakland, California

To: South Bay Salt Pond Restoration Project Team

From: Center for Collaborative Policy

Re: Outcomes from the October 20, 2011 Stakeholder Forum Meeting

<u>Background</u>: The Stakeholder Forum (Forum) met on Thursday, October 20, 2011 from 1 to 4 p.m. at Alameda County Flood Control District offices in Hayward. The Forum is convened to provide ongoing input to the South Bay Salt Pond Restoration Project Management Team (PM Team) and its technical consultants on development and implementation of the South Bay Salt Pond restoration, flood management, and public access plan.

Meeting Attendance: Attachment 1 lists meeting participants.

Meeting Materials: In advance of the meeting, Forum members were provided a meeting agenda. At the meeting, Forum members received handouts including a printout of meeting slides, a Phase 2: Preliminary Options for Future Actions document, a condensed table of Adaptive Management Plan key uncertainties, a summary of highlights from the February 2011 SBSP Science Symposium, a roster and the 2010 meeting summary. The PowerPoint presentation slides, which give more details on presentations, and handouts are available on the SBSP Project website (www.southbayrestoration.org).

Substantive Meeting Outcomes:

1. Welcome, Introductions, and Agenda Review

John Bourgeois, Executive Project Manager, welcomed Forum members and the public and led introductions. Lead facilitator Mary Selkirk reviewed the agenda, which included:

- Tracking our Progress: Highlights of 2011
- Tracking our Progress: Science in the Salt Ponds
- Phase 2: Selection of project-wide and pond-specific actions
- Phase 2 in Ravenswood
- Phase 2 in Eden Landing
- Phase 2 in Alviso
- Update on the Shoreline Study
- Looking Ahead to 2012

In regards to the entire Project area, he showed a map indicating areas with the ability to receive dredge or upland fill material. The Project could potentially opportunistically take advantage of millions of cubic feet of fill, as they are made available. This is another issue that will be looked at in Phase 2.

8. Update on the Shoreline Study

Brenda Buxton of the State Coastal Conservancy, with the aid of a PowerPoint presentation, gave an update on the Project's related effort, the South San Francisco Bay Shoreline Study, which is being undertaken with the Santa Clara Valley Water District and the Army Corps of Engineers. The scope of the study was revised to focus on Alvisoarea ponds, because of the amount of economic damage identified in an Army Corps analysis, and because Alviso is so subsided that there are health and human safety issues. Lastly, providing flood protection in the Alviso area will allow the Project to proceed with tidal restoration at a number of ponds. The timeline calls for having a proposal to Congress by the end of 2013. The study includes two components, flood risk management and ecosystem restoration.

For flood risk management, structural elements would join two points, Alviso Slough and Coyote Bypass, to prevent tidal flooding of the Alviso area. Alternative alignments have been developed for two stretches, from Alviso Slough to Artesian Slough, and from Artesian Slough to Coyote Bypass. The alignments, shown on PowerPoint slides, vary from being closer in to urbanized areas or farther out. Attendees of an Alviso Working Group meeting in August were less supportive of a close-in alignment, as it would cut off views and skirt close to homes. All levies would tie into the existing flood control network and make a complete link. For the railroads, two options include installing flood gates or raising the railroad. The latter option would be expensive.

For ecosystem restoration, the goal would be to undertake tidal restoration through phases, using a robust adaptive management process to ensure that restoration is not causing problems. Adaptive management would look at mercury, bird populations and scour issues. The conceptual approach would be to first build flood protection, then take advantage of historic sloughs, lower levees, build higher features and breach internal levees. Phasing would be over 30 years.

The study is making good progress.

Questions/Comments:

Q: Is the precise definition the area between Coyote Creek and Guadalupe River? A: Yes.

Q: To what extent would you be going up those streams?

A: The study has a fluvial/tidal focus. There is already flood protection on Coyote Creek and Guadalupe River.

Q: But as you restore areas to tidal marsh, wouldn't you move upstream?

A: That's why we need the levee. My understanding is that the streams have a high level of protection.

Comment: The protection on the streams is under current conditions. So the shore will move upstream with sea level rise.

Al Gurevich of the Santa Clara Valley Water District said the fluvial protections have a level of protection acceptable to FEMA. Sea level rise will raise the water surface elevation. The District believes it has enough capacity to accommodate that. However, members of the public are right to raise questions about these issues. The district will keep watching these issues as it goes forward.

Q: I thought the ground had subsided 12 feet. Is there a plan to recharge the aquifer? A: The subsided areas do not come back.

Pat Showalter of the Santa Clara Valley Water District said the District manages the area so that there is not further subsidence. The consistency of these peat areas is similar to oatmeal, and once the groundwater is removed, the fluff does not come back. The District does extensive recharge of more than 120,000 acre-feet per year as a water source and to maintain hydraulic pressure. She said members of the public are right that this is a major issue that the District continues to work on.

Q: There was flooding in Moffett Park in the 1990s. What is the relationship there? I wonder, do I need a levee?

A: The Army Corps did an economic analysis of four big drainage areas. Aside from Alviso, two were in Palo Alto and one focused on Moffett Field. The problem with that area was its federal ownership, a federal project benefiting another federal agency. Comment: There is private land next to Moffett Field with millions of square feet of offices.

Response: The study focused specifically on Moffett Field. Just because there is a current focus on Alviso does not mean that we are going to ignore the other areas. We hope to have a success and then move on to the other areas.

9. Looking Ahead to 2012

John Bourgeois said project managers are thrilled with the success they've had in such a short period of time. That is a credit to all of the stakeholders and partners attending, and the interagency cooperation.

Immediate next steps will include hiring a consultant for Phase 2, which should occur during early 2012. Feasibility studies would take about one year. There will be more opportunities for input as project managers discover red flags and concerns that will be brought back to stakeholders. The studies would be followed by the permitting and CEQA process.

Meeting participants are invited to contact him with questions and concerns at <u>jbourgeois@coastalconservancy.ca.gov</u>. Lead Scientist Laura Valoppi is available at <u>laura_valoppi@usgs.gov</u>.

Attachment 1: October 20, 2011 Meeting Attendance

| Name Organization/Affiliation Donna Ball H.T. Harvey Scott Bodensteiner Weston Solutions Carolynn Box BCDC Erika Castillo ACMAD John Coleman Bay Planning Coalition Evelyn Cormier Ohlone Audubon, CCCR Maureen Cruzen NASA Ames Cynthia Denny Sierra Club, Loma Prieta Chapter Ron Duke H.T. Harvey Jim Foran SCCOSA Phil Gordon Ohlone Audubon, HASCAC Jill Hamilton ESA Jim Haussener CMANC Diane Heinze Port of Oakland Melisa Helton USFWS Carin High CCCR Ellen Johnck SerpuC Jane Lavelle SPPUC Jeremy Lowe ESA PWA Libby Lucas California Native Plant Society Pat Mapelli Cargill Salt John Marchant City of Mountain View Ryan Mayfield City of Mountain View Ryan Mayfield City of San Jose Eileen McLaughlin </th <th colspan="5">Attachment 1: October 20, 2011 Meeting Attendance</th> | Attachment 1: October 20, 2011 Meeting Attendance | | | | |
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Revised NOTICE OF PREPARATION

From: Santa Clara Valley Water District 5750 Almaden Expressway San Jose, CA 95118

Subject: Revised Notice of Preparation of a Draft Environmental Impact Report

Project Title: South San Francisco Bay Shoreline Phase I Study

State Clearinghouse Number: 2006012020

Project Location: South San Francisco Bay Shoreline between the Guadalupe River and Coyote Creek, San Jose, California.

This NOP updates the previously released joint NOP/NOI dated January 6, 2006 for the South San Francisco Bay Shoreline Study. The revisions are related to changing the CEQA Lead Agency and adding detail to the proposed project description for the Alviso Ponds and Santa Clara County Interim Feasibility Study.

The Santa Clara Valley Water District will be the Lead Agency under CEQA and will prepare an environmental impact report for the above project. The District needs to know the views of your agency as to the scope and content of the environmental information which is germane to your agency's statutory responsibilities in connection with the proposed project. Your agency will need to use the EIR prepared by our agency when considering your permit or other approval for the project.

The project description, location, and the potential environmental effects are contained in the attached materials.

Due to the time limits mandated by State law, your response must be sent at the earliest possible date but **not later than 30 days after receipt of this notice**.

Please send your response to:

Michael Martin

Santa Clara Valley Water District 5750 Almaden Expressway San Jose, CA 95118

(408) 630-3095

michaelmartin@valleywater.org

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Please provide the name of a contact person in your agency.

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Chief Executive Officer

Revised Notice of Preparation Draft Environmental Impact Report/Statement South San Francisco Bay Shoreline Phase I Study

Santa Clara County, California August 2014

Introduction

A joint NOP/NOI was circulated and a public meeting held in 2006 for the entire South San Francisco Bay Shoreline Project, which encompasses all of the bay shoreline in Santa Clara County and the southern portions of San Mateo and Alameda Counties and includes the Alviso, Ravenswood, and Eden Landing pond complexes. The project proponents have decided to move forward with a segment of the overall Shoreline Project for the area between the Guadalupe River and Coyote Creek in San Jose. This NOP is released to obtain comments on a project for the Phase I Study which is focused on this area.

A joint Environmental Impact Statement (EIS) and Environmental Impact Report (EIR) (hereafter referred to as the "EIR/S") will be prepared for the South San Francisco Bay Shoreline Phase I Study (Project). The document will identify and evaluate possible environmental impacts of Project alternatives, and develop strategies to avoid, reduce, or compensate for any significant impacts.

As the lead agency responsible for compliance with the California Environmental Quality Act (CEQA), the Santa Clara Valley Water District (District) has determined that the Project may have a significant impact on the physical environment, and has decided to prepare an EIR/S to provide ample opportunity for public disclosure and participation in the planning and decision making process. The purpose of the draft EIR/S process is to develop and assess a recommended plan and alternatives for the Project and to avoid and mitigate significant adverse effects on environmental resources, while aiming to achieve the primary project objectives.

This document, which serves as the Notice of Preparation (NOP) required by CEQA and the state's CEQA Guidelines (CCR §15082), contains a brief description of the Project, including its goals and objectives, the Project alternatives identified to date, possible environmental impacts, and the resulting need for an EIR/S. It also discusses the process that will be used to determine the scope of analysis in the EIR/S, and provides an overview of the opportunities for participation in review of the EIR/S, along with contact information.

Project Overview

The District, as a local sponsor of the Project, is undertaking the environmental review process in conjunction with the U.S. Army Corps of Engineers (Corps), the federal sponsor, and the U.S. Fish and Wildlife Service, the landowner. Pending the outcome of the environmental review process and any subsequent design revisions to improve the project, the proposed Project will be submitted to the District Board of Directors for their review and potential approval. This process is aimed to provide the public with a clear understanding of the activities, elements, and methods involved with the proposed Project. However, this project description does not presume that the proposed Project is considered approved, or will necessarily be approved until

the complete environmental and planning process occurs according to CEQA guidelines and internal District Project review and approval process. The State Coastal Conservancy is an additional local sponsor and will also need to approve the Project before it will proceed as a responsible agency under CEQA.

Background

The Project area has considerable risk for tidal flooding due to low-lying terrain that is bordered by pond levees originally designed and constructed for commercial salt pond purposes rather than for flood risk management. The levees protecting these areas are mostly dikes that were created as early as the 1920s. The area south of the ponds is now nearly all urbanized with high-value development and includes transportation corridors, a wastewater plant, and other critical infrastructure. In addition, substantial sea level rise expected during the period of analysis for this study (2017–2067) will exacerbate risks from tidal flooding.

A second challenge is that the historic creation of extensive managed salt ponds in the South Bay, as well as filling of marshes and mudflats for landfills and development has resulted in the loss of most tidal salt marsh habitat in the area. In addition, degradation of remaining tidal marsh habitat from water pollution (now mostly abated), habitat fragmentation, and invasive plants has resulted in severe losses of habitat quantity and quality for salt marsh plants and wildlife leading to the listing of several species under the Endangered Species Act (both Federal and State) and severe losses of the ecosystem functions and services associated with tidal marshes and estuaries.

The Project proponents propose to reduce tidal flood risk in the area, which will also facilitate the tidal marsh restoration activity. Both flood risk management and ecosystem restoration are important to the local community and the larger South Bay area.

Goals and Objectives

The investigation of the problems and opportunities in the study area led to the establishment of the following planning objectives:

- Reduce the risk to public health, human safety, and the environment due to tidal flooding along the South Bay shoreline in Santa Clara County.
- Reduce potential economic damages due to tidal flooding in areas near the South Bay shoreline in Santa Clara County.
- Increase contiguous tidal marsh to restore ecological function and habitat quantity, quality, and connectivity in the Study Area for native, resident plant and animal species, including special-status species such as steelhead trout, California clapper rail, and salt marsh harvest mouse.
- Provide opportunities for public access, education, and recreation in the Study Area.

Alternatives Being Considered

A range of project element alternatives have been developed, including a No Project alternative, all of which will be discussed in the EIR/S. The project elements include:

Levee Segment

Three levee alignments are considered between the Guadalupe River (at the Alviso Marina) and Artesian Slough. This levee would address flood risk to the community of Alviso and State Route 237, which is an important commuter corridor for Silicon Valley. The community of Alviso has a history of fluvial flooding from Guadalupe River, which is east of the community. As a result, many of the residential structures have been rebuilt or raised substantially so that the finished floor elevation is as much as 6 feet or more above the ground. Fluvial flood risk has been reduced through local and Federal projects. However, flood risk in the Alviso area is the highest of any area along San Francisco Bay because of subsidence from historical groundwater withdrawal to support the historical agricultural industry.

The three potential alignments include Alviso North, Alviso Railroad Spur; and Alviso South. The Alviso North alignment, which is located entirely on Refuge lands, would roughly follow the western and northern outer levees of the New Chicago Marsh along the existing margins of Ponds A12, A13, and A16. It would be the farthest from the community of Alviso, and extend flood risk management to the Marsh. The Alviso South alignment would follow the southwest outer levee of New Chicago Marsh and would be the closest to the community of Alviso. The Alviso Railroad Spur alignment would coincide with the Alviso North alignment on the western portion, follow the alignment of the existing railroad spur levee through the Marsh, and coincide with the Alviso South alignment at the eastern portion. This alignment would be located between the North and South alignments and be intermediate in distance from the community of Alviso.

A railroad gate would be constructed across the Union Pacific Railroad tracks where they cross the proposed levee. A tide gate is proposed across Artesian Slough to prevent water from overtopping existing levees along the slough during future high-tide events. From Artesian Slough to Coyote Creek the levee would follow the Water Pollution Control Plant (WPCP) South alignment that runs west to east in a stair-step pattern along the north border of the existing WPCP infrastructure to the existing levee along the eastern side of Pond A18. A separate WPCP North alignment that partially bisects Pond A18 was determined to be infeasible.

Ecosystem Restoration

The habitat restoration strategy is to convert the former salt ponds in front of the proposed levee into tidal wetlands through a phased restoration process guided by adaptive management. Currently, the managed ponds provide habitat for migratory birds and waterfowl, and the project proponents are committed to maintaining these populations. However, there is also a bay-wide goal to increase the acreage of tidal marsh and associated habitats. Without a project, the ponds would continue to be managed as ponds, potentially with some limited enhancement to support the species that currently use the ponds. Restoring the ponds without a flood control element would put inland areas at flood risk.

Restoration actions seek to establish vegetated tidal wetlands with goals of maximizing long-term habitat benefits, particularly in consideration of potential sea level rise. Two levels of restoration are considered; "basic," which represents a baseline of actions needed to restore the ponds, and "accelerated," which involves more direct intervention and additional actions above the basic level to speed up the restoration process.

Transitional Habitat

Transitional habitat is defined as a transition area between two distinct habitats (in this case, tidal wetland and upland habitat on the levee). Transitional habitat can provide large expanses of habitat that have been missing from the Bay, attenuate waves and reduce wave run-up, and

increase habitat resiliency by providing space for marshes to retreat inland in the face of sea level rise. Three levels of transitional habitat are considered: 100:1 slopes, which would provide the most expansive habitat; 30:1 slopes; and a 50-foot-wide flat bench to provide a minimal amount of refugia immediately following construction.

Recreation Measures

Recreation measures are included to provide additional recreation benefits associated with proposed ecosystem restoration features and to compensate for the loss of public access as the ponds in the Refuge are breached and restored to tidal marsh. The recreation measures include multi-use trails on top of the new proposed flood risk management levee with connection to the Bay Trail network, viewing platforms and benches, and trail upgrades to be made to an existing segment of the Bay Trail system along State Route 237.

Preferred Alternative

The District preferred alternative would include engineered levees along the Alviso North and WPCP South alignments following existing levees built to protect against the 1-percent tidal event with anticipated sea level rise; a tide gate across Artesian Slough; "basic" restoration of Ponds A9, A10, A11, A12, A13, A14, A15, and A18; a transition habitat slope of 30:1; and the recreation measures. The flood protection components would be constructed between 2017 and 2020. Restoration of the ponds and recreation elements would take place between 2020 and 2031 with monitoring and adaptive management occurring throughout the period. See Figure 3.

Other alternatives to be evaluated in the EIR/S are shown below. The District preferred alternative is listed as "Alternative 3".

Alternatives To Be Evaluated in the EIR/S

| Alternatives | | Flood Risk Management | | Ecosystem Restoration | |
|--------------|---|-----------------------|----------|------------------------|-------------------------------|
| Alt# | Summary | Alignment | LOP | In-pond Preparation | Transitional Habitat |
| 1 | No Action | None | Existing | None | None |
| 2 | Alviso North with 4% ACE and Bench | North | 25-year | Basic | 50-foot-wide bench |
| 3 | Alviso North with 1% ACE and 30:1 Ecotone | North | 100 year | Basic | Ecotone with 30:1 side slopes |
| 4 | Alviso Railroad with 1% ACE and Bench | Railroad Spur | 100 year | Basic | 50-foot-wide bench |
| 5 | Alviso South with 1% ACE and Bench | South | 100 year | Basic | 50-foot-wide bench |

ACE= Annual Chance of Exceedance; LOP = Level of Protection;

Topics to be Analyzed in the Draft EIR

Based on the proposed project's potential for significant impacts on the environment, the District with the Corps will prepare a joint EIR/S. The EIR/S will serve to further assess the proposed project's effects on the environment, to identify significant impacts, and to identify feasible mitigation measures to reduce or eliminate potentially significant environmental impacts. An

analysis of alternatives to the proposed project will also be included in the document. Topics to be analyzed in the EIR/S, include but are necessarily limited to the following: aesthetics, air quality, biological resources, cultural and paleontological resources, soils, greenhouse gas emissions, hazards and hazardous materials, hydrology and water quality, land use, noise, recreation, transportation and traffic, and utilities. Responses received to this NOP may modify or add to the preliminary assessment of potential issues addressed in the EIR/S.

Environmental Procedures

This NOP initiates the CEQA process through which the District in conjunction with the Corps and the USFWS will refine the range of issues and project alternatives to be addressed in the EIR/S. Comments are invited on the proposal to prepare the EIR/S and on the scope of issues to be included.

Please submit any comments within 30 days of receipt of this notice to Michael Martin, the District's environmental planner for the South San Francisco Bay Shoreline Phase I Study, at the Santa Clara Valley Water District (see *Contact Information* below). After the 30-day review period for the NOP is complete, a draft EIR/S will be prepared in accordance with CEQA, as amended (Public Resources Code §21000 et seq.), the State Guidelines for Implementation of CEQA (CCR §15000 et seq.), and NEPA.

Once the draft EIR/S is completed, it will be made available for a minimum 45-day public review and comment period. Copies of the draft EIR/S will be sent directly to those agencies commenting on the NOP, and will also be made available to the public at a number of locations, including the District headquarters and public libraries in the area. Information about availability of the draft EIR/S will also be posted on the District's website (http://www.valleywater.org) and at the Shoreline Study's website (http://www.valleywater.org).

Contact Information

For further information, contact the following:

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Additional information relevant to the project and the EIR/S can also be found at http://www.valleywater.org and http://www.southbayshoreline.org

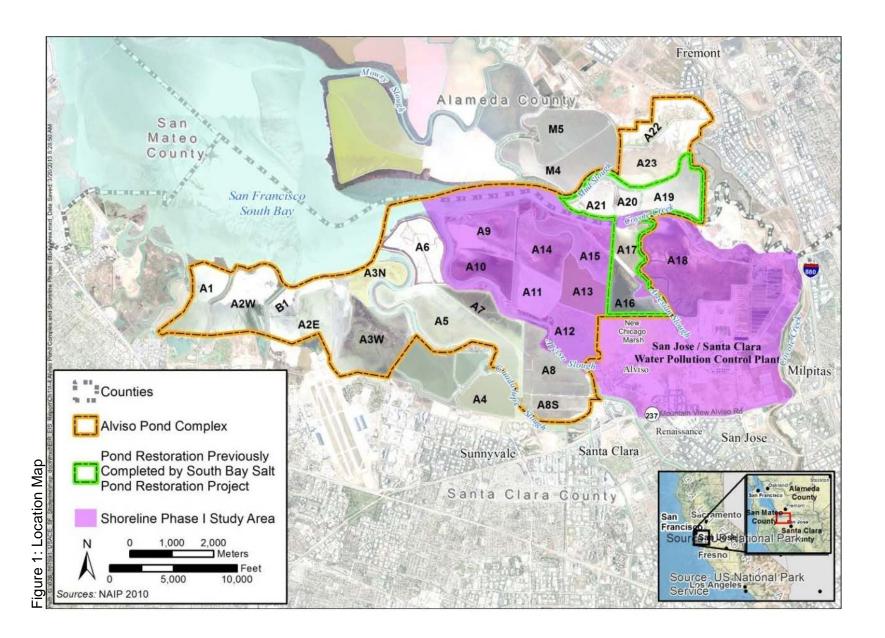
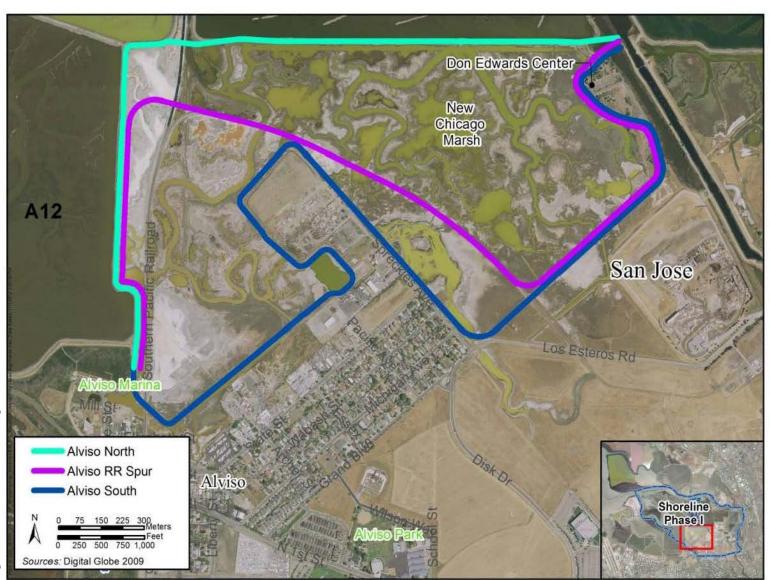
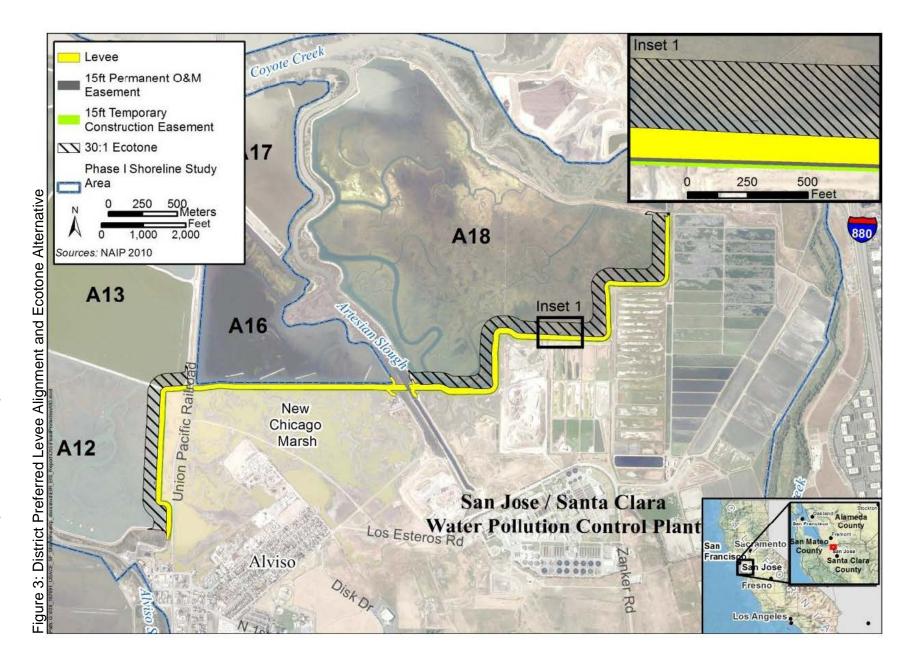


Figure 2: Alviso Levee Segment Alternatives





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December 9, 2014

Planning Branch (1105)

Ms. Carol Roland-Nawi State Historic Preservation Officer Office of Historic Preservation 1725 23rd Street, Suite 100 Sacramento, CA 95816

Dear Ms. Roland-Nawi,

In accordance with 36 CFR Part 800, I request your comments on the South San Francisco Bay (South Bay) Shoreline Study an undertaking by the San Francisco District, U. S. Army Corps of Engineers (USACE). The South Bay Shoreline Study is a flood-risk-management and ecosystem restoration project being performed through an integrated Feasibility Study/Environmental Impact Statement. This study will address flood risk management, ecosystem restoration, recreation, and other related project purposes in the study area. The project is currently being implemented under a partnership between USACE and the Santa Clara Valley Water District, which is the non-Federal sponsor. The final report is scheduled for release in December 2014. At that time, USACE will provide the document to all consulting parties and interested individuals for consultation purposes.

The study area comprises the Alviso Salt Ponds complex and adjacent community of Alviso, Santa Clara County, which is located in South San Francisco Bay on the northern border of the City of San José. The Draft Interim Feasibility Report and Environmental Impact Statement/ Report include the findings of an archaeological study (Enclosure) that evaluated cultural resources for their eligibility to be listed in the National Register of Historic Places. Our analysis determined that historic properties are located adjacent to the project Area of Potential Effects (APE). If historic properties may be adversely affected measures to avoid, minimize, or mitigate adverse effects will be recorded in the Record of Decision (ROD) or stipulated in an agreement document.

The Section 106 guidelines (36 CFR Section 800.8(c) of the National Historic Preservation Act) allows the "use of the National Environmental Policy Act (NEPA) process for Section 106 purposes." This gidance authorized agencies to use an Environmental Impact Statement (EIS) and Record of Decision (ROD) to comply with Section 106 in lieu of the procedures in 36 CFR 800.3 through 36 CFR 800.6 (Advisory Council on Historic Preservation Handbook on Coordination with the National Environmental Policy Act 2013).

The USACE concluded that the research and archaeological survey were the appropriate level of study for this undertaking, and that this work with additional documentation, specified at 36 CFR 800.11, constitutes a "good-faith" effort to identify historic properties [36 CFR 800.4(a) and 800.4(b)(1)]. Additional documentation will be provided under separate cover. Consequently, USACE has made a finding of "no historic properties are adversely affected" [36 CFR 800.4(d)(1)].

Kathleen Ungvarsky, the project archaeologist, is available to answer questions. She can be reached at (415) 503-6842 or kathleen.ungvarsky@usace.army.mil. We look forward to receiving your comments.

Sincerely,

Thomas R. Kendall, P.E. Chief, Planning Branch

Enclosure

Notice of Availability

Draft Environmental Impact Statement/Report (DEIS/DEIR) (State Clearinghouse No. **2006012020**)



Topic: South San Francisco Bay Shoreline Phase 1 Project

What: The South San Francisco Bay Shoreline Phase 1 Project (Project) would implement tidal flood risk management for the urban area of north San Jose including the community of Alviso and the San Jose/Santa Clara Regional Wastewater Facility and ecosystem restoration of approximately 3,000 acres of former salt pond for the area between Alviso Slough and Coyote Creek. All construction activities would be limited to the existing pond levees and ponds within these areas.

Why: Pursuant to the National Environmental Policy Act of 1969 (NEPA) and the California Environmental Quality Act (CEQA), the U.S. Army Corps of Engineers as the lead agency under NEPA, and the Santa Clara Valley Water District as the lead agency under CEQA, have prepared a Draft Integrated General Reevaluation Report/ Environmental Impact Statement/Environmental Impact Report (GRR/EIS/EIR) to evaluate environmental impacts of the proposed Project. Results of the evaluation indicate that the proposed project have potential for significant effects on environmental and cultural resources including: geology and soils, land use, hydrology and water quality, botanical resources, hazards and hazardous materials, air quality and greenhouse gases, aesthetics, noise, and cultural resources. The majority of impacts were determined to be less than significant after the implementation of mitigation measures. The Project could have significant unavoidable impacts from land use incompatibility, loss of habitat in New Chicago Marsh, visual impacts from Alviso, alteration of the Alviso Salt Ponds Historic Landscape, loss of pond habitat by pond-specialist bird species, and construction related impacts to air quality and noise even after implementation of mitigation measures.

Public Review: The Draft GRR/EIS/EIR will be available for public review and comment at the Water District (5700 Almaden Expressway, San Jose, CA 95118) starting **December 19, 2014.** A copy of the document will also be available at the Alviso Branch Library (5050 N. First Street, Alviso, CA 95002) and the Milpitas Public Library (160 North Main Street, Milpitas, CA 95035). It can also be accessed online at: http://www.valleywater.org/PublicReviewDocuments.aspx and http://www.spn.usace.army.mil/Library/FreedomofInformationAct/FOIAHotTopics.aspx. Comment must be submitted no later than by the end of the public comment period at 5 p.m. on February 2, 2015.

Public Hearing: In conjunction with public review, a public hearing to take comments on the GRR/EIS/EIR will be held on January 14, 2015, at 6:30 p.m. at the George Mayne Elementary School (5030 N. First Street, Alviso, CA 95002).

Contact: Comments on the Draft GRR/EIS/EIR should be submitted via mail or electronically, by **5 p.m. on February 2, 2015**, to:

Mr. Bill DeJager 1455 Market Street San Francisco, California 94103

For further information please contact **Bill DeJager** at **415-503-6866**, or by email at **william.r.dejager@usace.army.mil**

Public notice/Notice of Availability

Draft Environmental Impact Statement/Report (DEIS/DEIR) (State Clearinghouse No. 2006012020)



You are invited

Topic: South San Francisco Bay Shoreline Phase 1 Project

Who: U.S. Army Corps of Engineers (Corps)
Santa Clara Valley Water District
State Coastal Conservancy

What: Availability and public hearing on the Draft Integrated Feasibility Report/ Environmental Impact

Statement/Environmental Impact Report (FR/EIS/EIR) for this project

When: Wednesday January 14, 2015 from 6:30 p.m. to 8:30 p.m.

Place: George Mayne Elementary School, 5030 N. First Street, Alviso, CA 95002

The South San Francisco Bay Shoreline Phase 1 Project (Project) would implement tidal flood risk management for the urban area of north San Jose including the community of Alviso and the San Jose/Santa Clara Regional Wastewater Facility, and ecosystem restoration of approximately 3,000 acres of former salt pond for the area between Alviso Slough and Coyote Creek. All construction activities would be limited to the close vicinity of existing pond berms and ponds within these areas. Temporary easements would be acquired for access and staging areas.

This Draft FR/EIS/EIR has been prepared in accordance with the National Environmental Policy Act of 1969 (NEPA) and California Environmental Quality Act (CEQA). The document was filed with the Environmental Protection Agency and is available to interested parties for review and comment pursuant to the Council on Environmental Quality regulations for implementing NEPA (40 CFR Parts 1500-1508) and the CEQA Guidelines.

The Draft FR/EIS/EIR evaluates the potential effects of the proposed action on the environmental resources in the project area. Results of the evaluation indicate that the proposed project has potential for significant effects on environmental and cultural resources including: geology and soils, land use, hydrology and water quality, botanical resources, hazards and hazardous materials, air quality and greenhouse gases, aesthetics, noise, and cultural resources. The majority of impacts were determined to be less than significant after the implementation of mitigation measures. The Project could have significant unavoidable impacts from land use incompatibility, loss of habitat in New Chicago Marsh, visual impacts from Alviso, alteration of the Alviso Salt Ponds Historic Landscape, loss of pond habitat by pond-specialist bird species, and construction related impacts to air quality and noise even after implementation of mitigation measures.

The Draft FR/EIS/EIR is being circulated for public and agency information, involvement, and comment for a 45-day period. Copies of the Draft FR/EIS/EIR are available online at http://www.spn.usace.army.mil/Library/FreedomofInformationAct/FOIAHotTopics.aspx and http://www.valleywater.org/PublicReviewDocuments.aspx, or can be viewed at the following locations:

- Santa Clara Valley Water District, 5759 Almaden Expressway, San Jose, CA 95118
- Alviso Branch Library, 5050 N. First Street, Alviso, CA 95002

Milpitas Public Library, 160 North Main Street, Milpitas, CA 95035

The Corps and the local partners will host a public meeting to discuss the Shoreline Phase 1 Project, and encourage public questions and comments on the project. The meeting will be held on Wednesday January 14, 2015 from 6:30 p.m. to 8:30 p.m. at the George Mayne Elementary School, 5030 N. First Street, Alviso, CA 95002.

The public review period for this Draft FR/EIS/EIR begins on December 19, 2014 and closes at 5 p.m. on Monday, February 2, 2015. Printed copies of the report are available upon request. All comments received on this draft document will be considered and incorporated into the Final FR/EIS/EIR, as appropriate.

If you are not able to attend the public hearing but would like to provide written comments for consideration, any comment must be submitted no later than **Monday, February 2, 2015 at 5 p.m.** Specific responses to the comments will be included in an appendix in the final document. Please send any comments to: U.S. Army Corps of Engineers, San Francisco District, Attn: Mr. Bill DeJager, 1455 Market Street, San Francisco, California 94103. If you have any questions, Mr. DeJager may be reached at (415) 503-6866 or by e-mail at: william.r.dejager@usace.army.mil